

## Message Text

CONFIDENTIAL

PAGE 01 STATE 113290  
ORIGIN IO-13

INFO OCT-01 EUR-12 ISO-00 ACDA-07 EB-07 ABF-01 OMB-01  
TRSE-00 PM-04 NSC-05 SP-02 SS-15 CIAE-00 INR-07  
NSAE-00 /075 R

DRAFTED BY IO/UNP:BFOPPEL:GDG  
APPROVED BY IO:JABAKER  
ACDA/MA:CCFLOWERREE  
IO:CFRANK  
EUR/SOV:RBARRY  
EUR/RPE:AALBRECHT  
EB:JKATZ

-----180416Z 054828 /13

P R 172321Z MAY 77  
FM SECSTATE WASHDC  
TO AMEMBASSY MOSCOW PRIORITY  
INFO USMISSION USUN NY  
USMISSION GENEVA

C O N F I D E N T I A L STATE 113290

E.O. 11652: GDS

TAGS: PFOR, UN, UR

SUBJECT: BILATERAL TALKS WITH SOVIETS ON INTERNATIONAL  
ORGANIZATION ISSUES

REF.: STATE 94777

1. AS INDICATED TO SOVIET EMBASSY OFFICIALS DURING  
RECENT CONSULTATIONS IN DEPARTMENT (REFTEL), US IS  
INTERESTED IN RENEWING SOVIET-AMERICAN CONSULTATIONS  
ON INTERNATIONAL ORGANIZATION ISSUES AT A SENIOR  
LEVEL. EMBASSY WILL RECALL THAT, IN RESPONSE TO A  
GENERAL DESIRE ON BOTH SIDES FOR WIDER DISCUSSIONS, USEFUL  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 113290

CONSULTATIONS AT THE ASSISTANT SECRETARY LEVEL ON UN  
POLITICAL AND ECONOMIC ISSUES WERE HELD IN 1975 IN MOSCOW.  
THE US PROPOSAL IN 1976 TO CONTINUE THESE CONSULTA-  
TIONS ON POLITICAL ISSUES ONLY WAS TURNED DOWN BY THE  
SOVIETS, WHO CLAIMED SCHEDULING DIFFICULTIES. TRADI-  
TIONA-LY, GENERAL AD HOC CONSULTATIONS HAVE TAKEN PLACE  
MORE OR LESS REGULARLY AT THE MISSION LEVEL ON THE EVE

OF THE UN GENERAL ASSEMBLY. THESE DISCUSSIONS USUALLY HAVE NOT GONE BEYOND FORMAL STATEMENTS OF POSITIONS. DELEGATION LEVEL CONSULTATIONS ON PARTICULAR UN ISSUES OF COMMON INTEREST HAVE BEEN PERMANENT FEATURES OF APPROPRIATE UN COMMITTEES AND CONFERENCES.

2. OUR EXPERIENCE INDICATES THAT THE FREQUENCY, LOCATION AND LEVEL OF THE US-USSR DISCUSSIONS ON INTERNATIONAL ORGANIZATION ISSUES ARE NOT NECESSARILY AS CRITICAL AS SUBSTANCE AND TIMING IN ENCOURAGING BROADER CONSULTATIONS. IN THOSE AREAS WHERE THERE IS SOME CONVERGENCE OF INTEREST AS WELL AS ON ISSUES WHERE THERE IS NO POSSIBILITY OF AGREEMENT, WE HAVE DETERMINED THAT, GIVEN THE CUMBERSOME NATURE OF THE BUREAUCRATIC PROCESS, IT IS GENERAL-Y MORE USEFUL TO EXCHANGE VIEWS AT AN EARLY DATE BEFORE THE SOVIETS SEND OUT INSTRUCTIONS TO THEIR DELEGATION. ALTHOUGH IT IS WORTH NOTING THAT THE US HAS NOT BEEN PARTICULARLY SUCCESSFUL IN ELICITING SOVIET VIEWS ON INTERNATIONAL ORGANIZATION MATTERS OF HIGHEST IMPORTANCE TO THEM, FURTHER REGULARIZATION AND IMPROVEMENT IN THE PROCESS OF CONSULTATION COULD LEAD TO A PRACTICE OF CONSULTATION AND, IN THE LONGER RUN, TO MORE SUBSTANTIVE TREATMENT OF ISSUES, EVEN DIFFICULT ONES.

3. EMBASSY IS THEREFORE REQUESTED TO CONTACT MFA AND EXTEND INVITATION FROM IO ASSISTANT SECRETARY MAYNES TO DIRECTOR OF INTERNATIONAL CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 113290

ORGANIZATIONS DIVISION ISRAELYAN AND CHIEF OF INTERNATIONAL ECONOMIC ORGANIZATIONS DIVISION NESTERENKO TO VISIT WASHINGTON FOR TWO DAYS DURING THE LAST WEEK OF JUNE FOR CONSULTATIONS ON MATTERS OF MUTUAL INTEREST. FYI. SUGGESTED DATES ARE JUNE 28-29

----- END FYI. IN ADDITION TO TALKS WITH MAYNES AND HIS STAFF, EMBASSY SHOULD INDICATE THAT AN AGENDA COULD BE DEVELOPED WHICH WOULD PERMIT PARTICIPATION BY OFFICIALS IN ACDA, EUR AND EB.

4. WHILE WE EXPECT AGENDA FOR TALKS TO BE WORKED OUT WITH SOVIETS ONCE VISIT HAS BEEN AGREED IN PRINCIPLE, FOLLOWING ILLUSTRATIVE LIST OF TOPICS MAY BE GIVEN TO ISRAELYAN AND NESTERENKO FOR THEIR INFORMATION:

SPECIAL SESSION AND OTHER UN DISARMAMENT ISSUES  
KOREA

PEACEKEEPING

CHARTER REVIEW

UN FINANCES

AFRICAN ISSUES

ILO

UNESCO ISSUES

FAO ACTIVITIES, INCLUDING GRAIN RESERVES

COMMODITIES, INCLUDING UNCTAD COMMON FUND

ECONOMIC RELATIONS WITH DEVELOPING COUNTRIES;

ECE (CSCE BASKE II)

PROSPECTS FOR MULTILATERAL ECONOMIC INSTITUTIONS

(E.G., FAO, GATT, IMF, WORLD BANK).

CHRISTOPHER

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** CONSTITUTIONAL AMENDMENTS, REORGANIZATIONS, DIPLOMATIC DISCUSSIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 17-May-1977 12:00:00 am  
**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977STATE113290  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** BFOPPEL:GDG  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D770176-0179  
**Format:** TEL  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1977/newtext/t19770547/aaaaboje.tel  
**Line Count:** 131  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 1b186e91-c288-dd11-92da-001cc4696bcc  
**Office:** ORIGIN IO  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 77 STATE 94777  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 17-Mar-2005 12:00:00 am  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 2480433  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** BILATERAL TALKS WITH SOVIETS ON INTERNATIONAL ORGANIZATION ISSUES  
**TAGS:** PFOR, PORG, UR, US, UN  
**To:** MOSCOW  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/1b186e91-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009